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ACTION EUR-01

RELEASED IN PART
B6

INFO	LOG-00	AF-01	AGRE-00	AID-01	CIAE-00	SMEC-00	COME-00
	OASY-00	EB-01	OIGO-01	H-01	INM-02	TEDE-00	INR-00
	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02
	OMB-01	PA-01	PM-00	PRS-01	P-01	SCT-03	SNP-00
	SP-00	SR-00	SSO-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	SNIS-00	NISC-02	PMB-00	PRM-10	PRME-01	DRL-09
	G-00	/058W					

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O 261659Z JUL 94
FM USEU BRUSSELS
TO SECSTATE WASHDC IMMEDIATE
INFO ALLEU COLLECTIVE
USMISSION USUN NEW YORK
USMISSION GENEVA
AMEMBASSY KINSHASA
AMEMBASSY BUJUMBURA
AMEMBASSY KAMPALA
AMEMBASSY DAR ES SALAAM
AMEMBASSY ADDIS ABABA
AMEMBASSY NAIROBI
SECDEF WASHDC
JOINT STAFF WASHDC
USCINCEUR VAIHINGEN GE
CINCUSAREUR HEIDELBERG GE
CINCUSAFE RAMSTEIN AB GE

LIMITED OFFICIAL USE SECTION 01 OF 02 BRUSSELS 08285

DEPARTMENT FOR EUR/RPE, AF/C, MGRW02, PRM/AAA, PM/ISP,
IO/PHO, IO/ESA, IO/UNP, DRL/AAA

USAID FOR AID/A, AID/BHR, AID/BHR/OFDA, AID/BHR/FFP,
AID/PPC

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GENEVA FOR RMA

ROME ALSO FOR FODAG

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
DATE/CASE ID: 06 MAY 2011 201005065

DECONTROLLED/UNCLASSIFIED

DECONTROLLED/UNCLASSIFIED

E.O. 12356: N/A

TAGS: PREL, PREF, PHUM, EAID, MOPS, RW, EUN

SUBJECT: MGRW02: [REDACTED] ASKS

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U.S. HELP IN IDENTIFYING WEAKNESSES OF HIS RWANDA
OPERATION

REFS: USEU BRUSSELS 8175, 8206, AND 8221

1. SUMMARY: [REDACTED] OF THE
EUROPEAN COMMISSION'S EMERGENCY HUMANITARIAN ASSISTANCE
OFFICE (ECHO), TOLD THE POLITICAL COUNSELOR JULY 26 THAT
INTERNATIONAL EFFORTS TO DEAL WITH THE RWANDA CRISIS
WERE "ALL PUSHING IN THE SAME DIRECTION," BUT HE ASKED
FOR HELP IN IDENTIFYING AREAS WHERE COOPERATION IN THE
FIELD STILL FELL SHORT.

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2. [REDACTED] SAID THERE WAS SOME CRITICISM IN THE EUROPEAN
PARLIAMENT AND FROM NGO'S THIS WEEK THAT THE EU WAS
RAIDING DEVELOPMENT MONEY TO PAY FOR RWANDA, BUT NO ONE
DARED BLOCK THIS. THREE KEY PARLIAMENT COMMITTEES WOULD
PROBABLY CALL JULY 27 FOR MEMBER STATES TO ANTE UP MORE
MONEY, HOWEVER, AND THE PARLIAMENT WAS ALSO LIKELY TO
SEND A SMALL TEAM OF ITS OWN TO RWANDA LATER THIS WEEK
TO "INVESTIGATE" AND RAISE THE EU PROFILE, [REDACTED] SAID.

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3. THIS CABLE CONTAINS QN2QLS) TO SUPPLY MOST OF THE \$200 MILLION OF NEW
MONEY THE EU IS PUTTING INTO RWANDA. IN A BRIEF
CONVERSATION, HE SAID THAT THE INTERNATIONAL EFFORT
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APPEARED FROM HIS BRUSSELS PERSPECTIVE TO BE WORKING
FAIRLY WELL. ECHO WAS "PUTTING LOTS OF TRUST IN THE
UNHCR TO PULL IT ALL TOGETHER." [REDACTED] EXPRESSED A WISH,
HOWEVER, TO HAVE A CANDID U.S. ASSESSMENT OF HOW THINGS
ACTUALLY WERE WORKING IN THE FIELD THAT WOULD NOT SPARE
HIS OWN ORGANIZATION OR THE EFFORTS OF THE EU MEMBER
STATES. HE WAS ESPECIALLY INTERESTED TO KNOW HOW WE
JUDGED THE EFFECTIVENESS OF CURRENT AIR TRANSPORT
ARRANGEMENTS.

5. [REDACTED] SAID THAT ECHO WAS BRIEFING THE EU MEMBER STATES
REGULARLY THROUGH INTERNAL EU MECHANISMS. A FAIR AMOUNT
OF EXCHANGE OF INFORMATION WAS ALSO GOING ON AMONG
MEMBER STATES THROUGH THOSE SAME MECHANISMS (ESPECIALLY
THE COREU NETWORK, A KIND OF CLASSIFIED E-MAIL). FOR
THE MOST PART, HOWEVER, MEMBER STATES WERE DOING THEIR

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OWN BITS AND LETTING THE OTHERS KNOW ABOUT IT RATHER
THAN TRYING TO PULL TOGETHER A SINGLE EU POLICY TOWARD
THE CRISIS. "UNFORTUNATELY THIS CORRESPONDS PRETTY WELL
TO THE CURRENT REALITY OF THE EU," HE SAID.

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6. ACTION REQUESTED: THE POLITICAL COUNSELOR WILL SEE
[] AGAIN AT 1630 LOCAL TIME JULY 28. PLEASE PROVIDE
FOR USE AT THAT MEETING THE REQUESTED ASSESSMENT OF
COOPERATION/COORDINATION WITH AN EMPHASIS ON AREAS WHERE
WE WOULD THE EU -- ESPECIALLY ECHO'S OPERATION -- TO DO
MORE, DIFFERENTLY OR QUICKER.

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7. [] SAID THAT THE PARLIAMENT COMMITTEES BEFORE WHICH
HE AND COMMISSION VICE PRESIDENT MARIN HAD BEEN
TESTIFYING HAD "PUT US ON THE CARPET" FOR DIVERTING
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DEVELOPMENT MONEY. A SENIOR BUDGET COMMITTEE MEMBER HAD
SAID, HOWEVER, "WE DON'T LIKE THIS, BUT WE CAN'T STOP IT

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IN THIS SITUATION." A NUMBER OF NGO'S HAD LIKEWISE
 COMPLAINED BOTH THAT THE EU WAS NOT DOING ENOUGH AND
 THAT IT WAS DRAINING MONEY FROM LONG RANGE DEVELOPMENT.

8. IN THE END, [REDACTED] SAID, EVERYONE RECOGNIZED THAT MONEY

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JUST HAD TO BE FOUND QUICKLY, AND ECHO WOULD BE FREE TO USE THE FUNDS FROM THE LOME CONVENTION RESOURCES, BUT THERE COULD BE SOME LONG RANGE IMPACT ON THE WAY PARLIAMENT EXERCISES FUTURE OVERSIGHT OF THE ASSISTANCE BUDGET. FOR NOW, HOWEVER, THE PARLIAMENT RECOGNIZED THE NEED TO DO EVERYTHING POSSIBLE TO DEAL WITH THE EMERGENCY.

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9. PARTLY TO MAKE ITS OWN PAROCHIAL POINT IN THE ON-GOING EU STRUGGLE BETWEEN PARLIAMENT, MEMBER STATES (COUNCIL) AND COMMISSION, BUT ALSO PARTLY TO GRAPPLE WITH THAT EMERGENCY, THE PARLIAMENT'S BUDGET, DEVELOPMENT AND FOREIGN AFFAIRS COMMITTEE WOULD HOLD A VIRTUALLY UNPRECEDENTED JOINT SESSION JULY 27, [] SAID. (THE ORIGINAL EFFORT, WHICH FALTERED ON LIMITED OFFICIAL USE

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PAGE 03 USEU B 08285 02 OF 02 261658Z LOGISTICAL GROUNDS, WAS TO HOLD AN EXTRAORDINARY FULL PLENARY.)

10. THE EXPECTED OUTCOME, [] SAID, IS THAT THEY WILL DEMAND MEMBER STATES PUT MORE MONEY ON THE TABLE AND AUTHORIZE 3-4 PARLIAMENTARIANS TO CARRY OUT A FACT FINDING MISSION IN KIGALI AND THE REFUGEE CENTERS. THAT TEAM, [] SAID, WOULD UNDOUBTEDLY BE HEADED BY BERNARD KOUCHNER, THE PROMINENT FRENCH FOUNDER OF MEDECINS SANS FRONTIERES, WHO IS THE NEW CHAIRMAN OF THE DEVELOPMENT COMMITTEE.

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11. WE ARE REPORTING BY SEPTTEL AMBASSADOR EIZENSTAT'S MEETING JULY 26 WITH [] WHO OFFERED HIS OWN NOT FULLY FLATTERING PERSPECTIVE OF ECHO'S CRISIS RESPONSIVENESS.

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(DRAFTED: POL:JGREENWALD; APPROVED: DCM:EAWAYNE) EIZENSTAT

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